















Rethinking Capitalism: sharing both risks and rewards

Mariana Mazzucato

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You should be scared

times2

Don't mess with Mariana, the world's scariest economist

Admired by Bill Gates, consulted by governments, Mariana Mazzucato is the expert others argue with at their peril. Helen Rumbelow meets her

the death with Evan Davis and any

Britain does not build women like Hepburn. Her American-accented rapid-fire. But her pugilistic streak media lights up. It's a prize fight. In the red corner Mazzucato, scourge of

bedside tables of leaders around the new hybrid of left and right. In a

become more like a venture capitalist. what we know of today's technology. Or how the iPhone is but a baby born of the innovations of multiple government-funded labs (the internet GPS, touchscreens, Siri, microchips etc). Every significant technological change of recent years, from medical breakthroughs to Google, she argues,

I meet her she's in a friendly mood, but still I feel like she is slapping me awake rather forcefully. The

Bill Gates brought me out to Seattle to speak to him

University of Sussex by the offer of

pages before she pauses, leaping from he BBC, the British Library, the Open Digital Service (four of her favourite

and he was very interested in the implications of it for the green



and left Bill Gates

Mariana Mazzucato s a nuclear fusion scientist ("he's one barefoot, being "naughty"; the fictional

wrong economically. Once I was on

I enjoy dismantling the assumptions upon which arguments are made."

ranging in age from 11 to 17.

It wasn't on purpose," she says. yourself too seriously. And one of the

Cresto-Dina, is a film producer in Italy 2014). He is away for two or three days of the week; "the secret to a healthy marriage - no, I'm kidding". She feels submit herself to the Italian working

The ris is: "Where are the European Googles?" They look to the growth of Silicon Valley and believe that it is the product of America's famously anti-big government approach. That we in Europe are smothered by the state.

She could not disagree more. Her book goes into great detail, listing her face. She finds even more galling the lengths to which some big

don't see the public leading today in green as it did in IT."

The state should be investing in wait, I say, "stay foolish" is hardly an election slogan, is it? Aren't the public rightly resistant to wasting taxpayers'

"This issue of risks is one of the key things I want the institute to look at

public sector messes up. But if you're an innovator you will make mistakes. economics a woman at the top of the tree. While the UK has had two female prime ministers, we have never

countless men, "literally on the bed. It's kind of a funny scene."

talking to the policymakers or to the average Joe on the street it's, like, 'This is right and you don't understand, so but perhaps it's a bit more on the alpha male character spectrum. Maybe

They do and she does. I say goodbye, leaving her among the her institute and already knowing venture capitalist, or even someone

THE TIMES CURRENCY SERVICES

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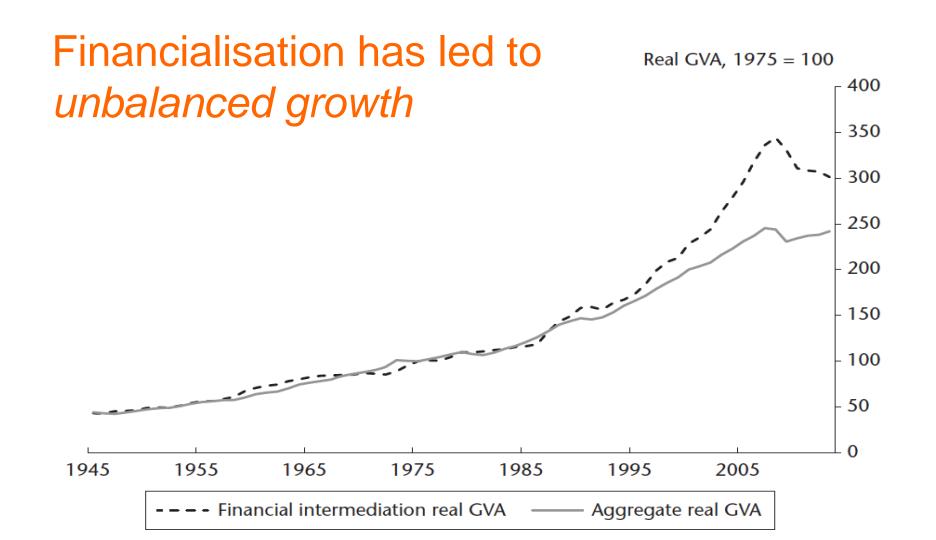
thin coats, bar fireworks on

freezing in m jig is up. It's a jumper," but answer, I co knit, the col

and a bit of just an outf the way on roaring Ben each arm a Love" in the West Fred r

sold out (n On a tigh featuring a the words twinkling selection under £30

> So my fir is Mint Ve knit with bell sleeve lt's not qu but at lea



And the real economy is sick too.

THE BIG IDEA PROFITS WITHOUT PROSPERITY

THE TOP 10 STOCK REPURCHASERS

2003-2012

Fortune 500 companies have spent \$2.3 trillion on buybacks from 2003-2012

(54% of their earnings), with another 37% on dividends.

(**Lazonick**, HBR 2014)

At most of the leading U.S. companies below, distributions to shareholders were well in excess of net income. These distributions came at great cost to innovation, employment, and—in cases such as oil refining and pharmaceuticals—customers who had to pay higher prices for products.

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EXXON MOBIL	MICROSOFT	IBM	CISCO SYSTEMS	
NET INCOME	NET INCOME \$148B REPURCHASES \$114B DIVIDENDS \$71B TOTAL \$185B 125% of NI	NET INCOME \$117B	NET INCOME	NET INCOME
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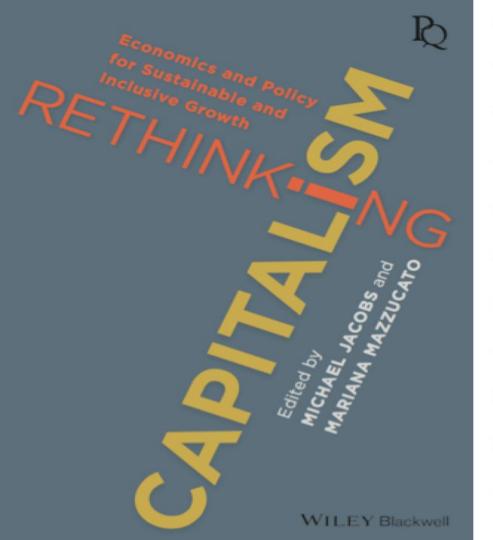
Climate getting sicker & can't wait much longer

International Energy Agency estimates that an additional USD 1.1 trillion in low-carbon investments is needed every year on average until 2050, in the energy sector alone, to keep global temperature rise below 2 degrees Celsius.

This implies current investment IN GREEN ENERGY is only 20% of what it should be!

Yet...exciting context to *rethink*

- Rebalancing economies
- Directed growth
 - -Smart growth (better innovation)
 - -Sustainable growth (more green)
 - -Inclusive growth (less inequality)
- Sustainable Development Goals
- Industrial policies to rebalance economy



- 1 Rethinking capitalism: an introduction Michael Jacobs and Mariana Mazzucato
- 2 The failure of austerity: rethinking fiscal policy Stephanie Kelton
- 3 The theory of money and macroeconomic policy Randall Wray and Yeva Nersisyan
- 4 The costs of short-termism Andrew Haldane
- 5 Innovative enterprise and the theory of the firm William Lazonick
- 6 Innovation, the state and patient capital Mariana Mazzucato
- 7 Investment-led growth: a solution to the EU crisis Stephany Griffith-Jones and Giovanni Cozzi
- 8 Inequality and economic growth Joseph Stiglitz
- 9 Paradoxes of privatisation & public-service outsourcing Colin Crouch
- 10 Innovation and the economics of climate change Dimitri Zenghelis
- 11 Capitalism, technology and a green golden age Carlota Perez

But...very boring view of State

Set rules of the game and 'level' the playing field

De-risk, enable, incentivise, 'facilitate' private sector

Solve market and system 'failures'

or....something more interesting?

Fixing failures

Public goods e.g. knowledge, clean air

Negative externalities e.g. pollution

Informatio n failures

e.g. SME finance

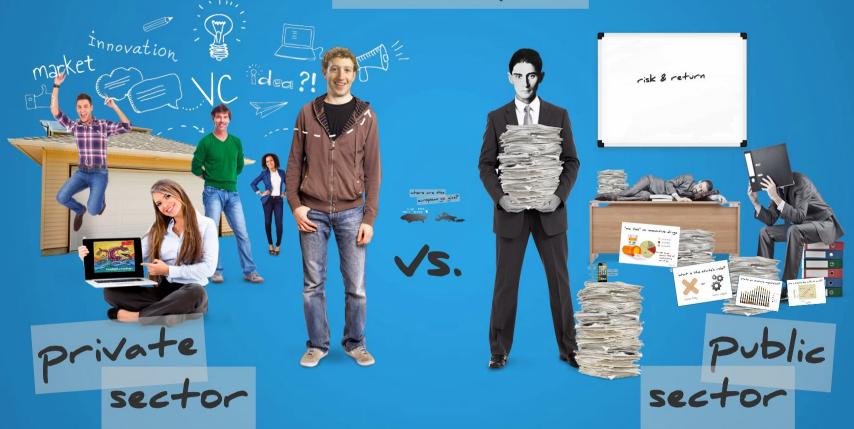
Coordinati on failures

e.g. procyclical investment

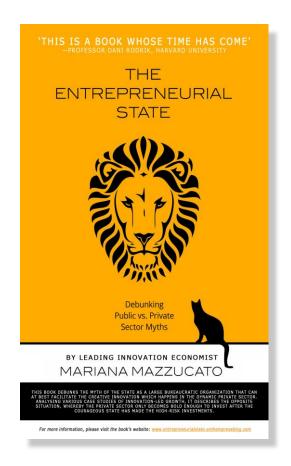


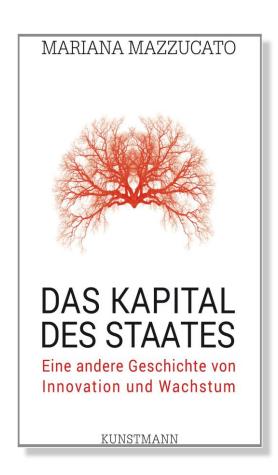
Imperfect competition

e.g. monopolies the assumption



investor of first resort





markets are built. markets are designed. markets are outcomes.

boring theory of state leads to markets with:

- less innovation
- more rent-seeking
- more hoarding & financialisation
- more inequality

ROAR

ROUTES & DIRECTIONS. How to use policy to set direction of change and enable bottom up experimentation?

ORGANIZATIONS. How to build explorative public sector organizations that learn-by-doing, and welcome trial and error?

ASSESSMENT. How to evaluate public sector market creating investments (pushing market frontiers beyond 'crowding in')?

RISKS AND REWARDS. How to form new deals between the public and private sectors, socializing both risks and rewards?

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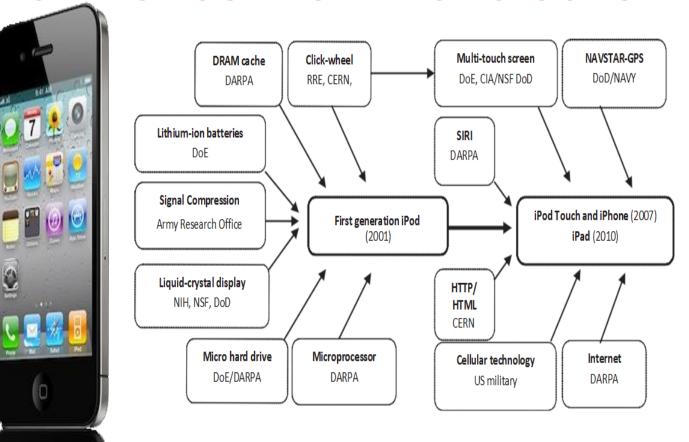
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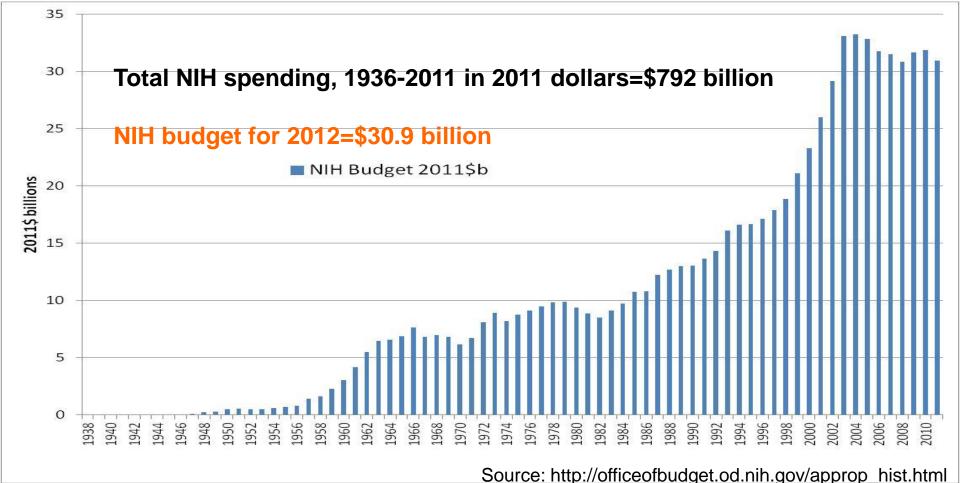
market failure policies don't explain GPTs

- 'mass production' system
- aviation technologies
- space technologies
 - · IT
- internet
- nuclear power
- nanotechnology
- green technology

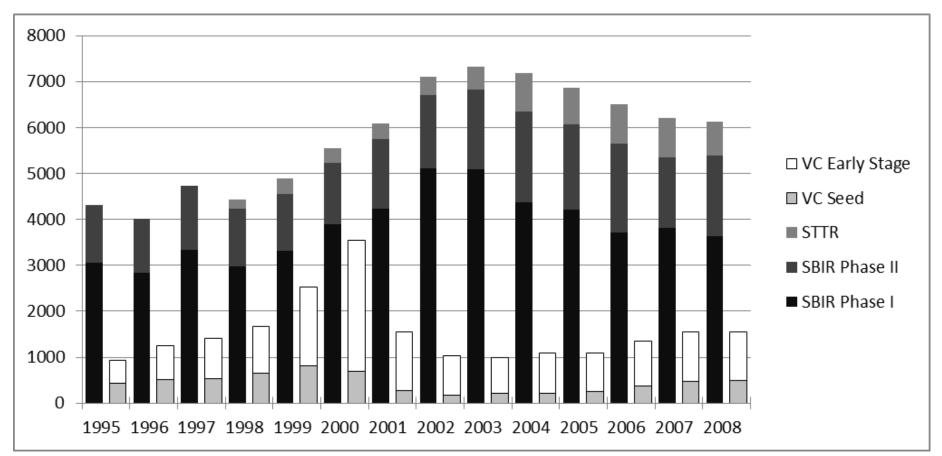
what makes the iPhone so 'smart'?



National Institutes of Health budgets 1936-2011

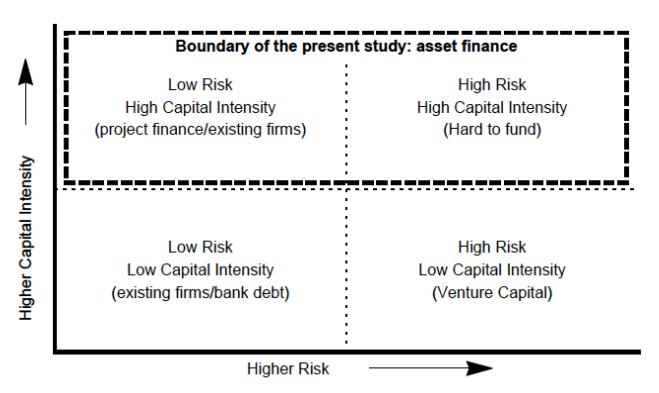


Private and Public (SBIR) Venture Capital



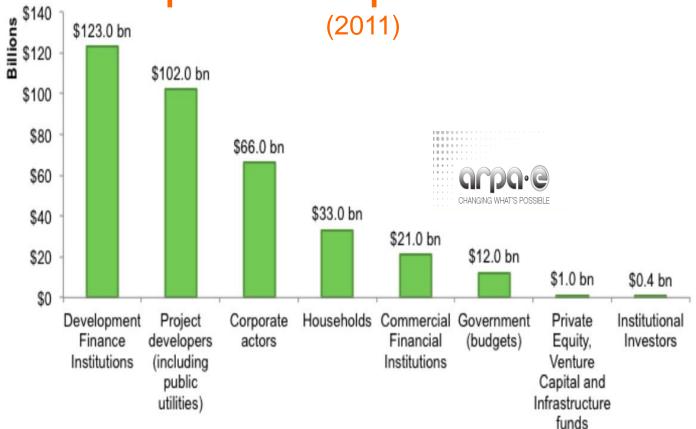
Green tech: state leads government follows

Figure 4: Risk-capital intensity classification of RE finance



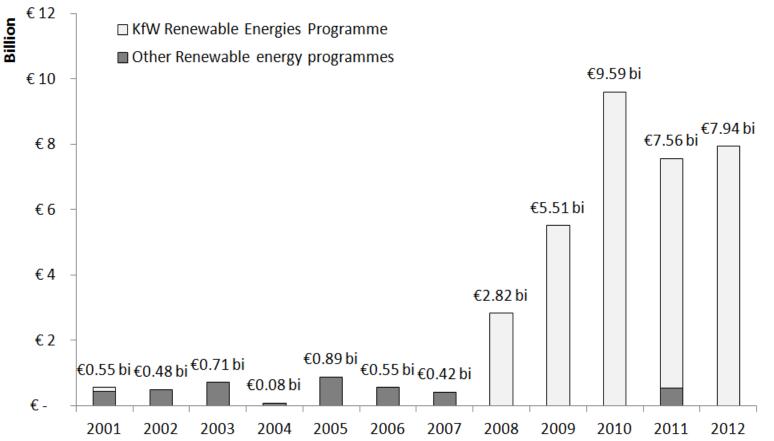
Mazzucato, M. and Semieniuk, G. (2016) "Financing Renewable Energy: Who is financing what and why it matters" forthcoming *Technological Forecasting and Social Change*

green tech public & private investments



Source: 2011 Climate Finance Initiative

KfW funding for industrial environmental and climate protection projects in Germany 2001-2012



China Development Bank

CDB founded CDB Capital, a 'public equity' fund with **\$US 5.76 bn to finance innovative start-ups** from the energy and telecom sectors.

Yingli Green Energy received \$1.7 bn from 2008 through 2012 with a \$5.3 bn line of credit opened for it. LDK Solar (\$9.1 bn); Sinovel Wind (\$6.5 bn); Suntech Power (\$7.6 bn); and Trina Solar (\$4.6 bn),

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creating missions not fixing markets

NASA's mission is to "Drive advances in science, technology, aeronautics, and space exploration to enhance knowledge, education, innovation, economic vitality, and stewardship of Earth." NASA 2014 Strategic Plan

"Creating breakthrough technologies for national security is the mission of the Defense Advanced Research Projects Agency (DARPA)."

"The **ARPA-E** mission is to *catalyze* the development of transformational, high-impact energy technologies."

"NIH's mission is to seek fundamental knowledge about the nature and behavior of living systems and the *application* of that knowledge to enhance health, lengthen life, and reduce illness and disability."

"The mission of the **KfW Group** is to support change and encourage *forward-looking ideas* – in Germany, Europe and throughout the world."

We measure success by how many risks we have been willing to take (with inevitable failures) and whether the successes actually matter.

Cheryl Martin, ex-Director ARPA-E





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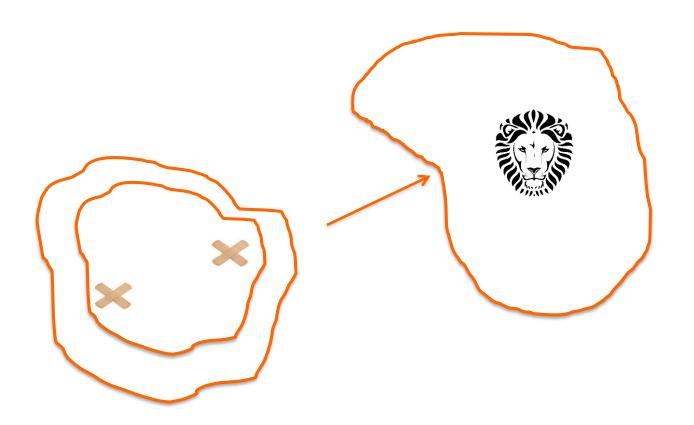
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creating animal spirits

Businessmen have a different set of delusions from politicians, and need, therefore, different handling. They are, however, much milder than politicians, at the same time allured and terrified by the glare of publicity, easily persuaded to be 'patriots', perplexed, bemused, indeed terrified, yet only too anxious to take a cheerful view, vain perhaps but very unsure of themselves, pathetically responsive to a kind word. You could do anything you liked with them, if you would treat them (even the big ones), not as wolves or tigers, but as domestic animals by nature, even though they have been badly brought up and not trained as you would wish....

John M. Keynes's private letter to Franklin D. Roosevelt, 1938

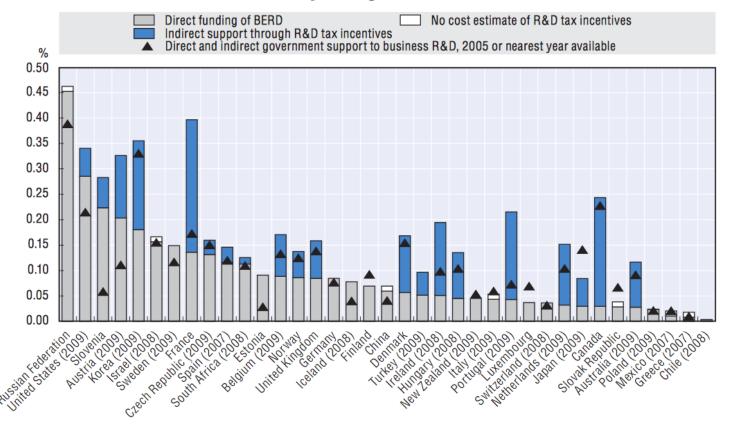
Measuring the *dynamising in* process



- BBC Charter Review: why not soap operas?
- Do public banks crowd out private ones?
- Health: why many drugs and so little life-style?

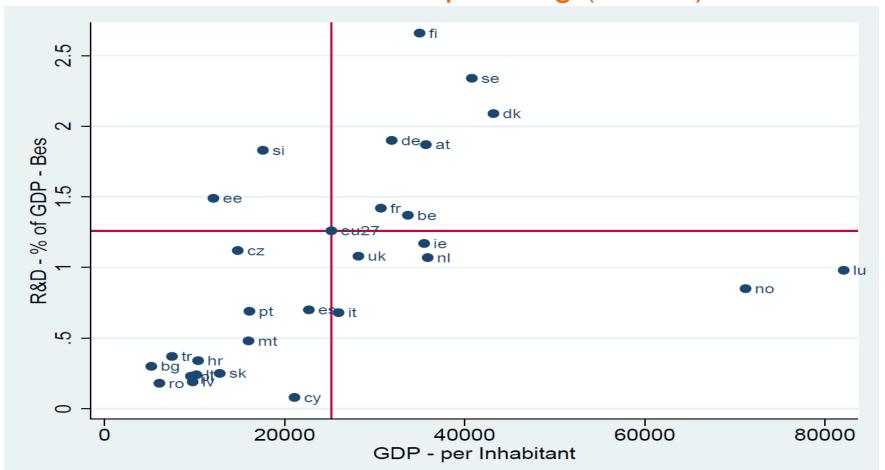
Direct government funding of business R&D and tax incentives for R&D, 2010

As a percentage of GDP



Source: OECD 2012 http://www.oecd.org/sti/sti-outlook-2012-financing-business-rd.pdf

Business R&D spending (BERD)



From public goods to public values?

Public values are those providing normative consensus about (1) the rights, benefits, and prerogatives to which citizens should (and should not) be entitled; (2) the obligations of citizens to society, the state, and one another; (3) and the principles on which governments and policies should be based" (Barry Bozeman, 2007, 13).

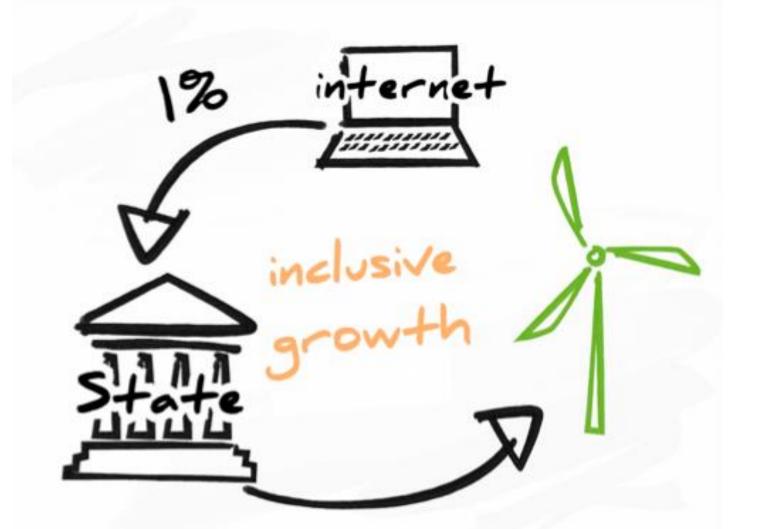
From new public management's fear of government failure, to enabling experimentation and capturing its effects.

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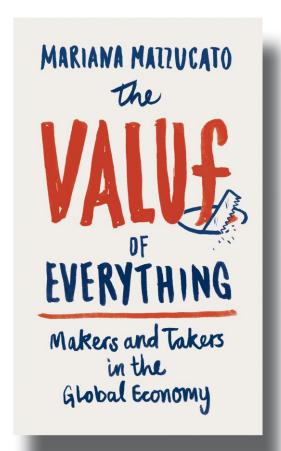


Collective value creation

"Success is a product of having been born in this country, a place where education and research are subsidized, where there is an orderly market, where the private sector reaps enormous benefits from public investment." Bill Gates

"Society is responsible for a very significant percentage of what I've earned." Warren Buffett

value extraction vs. value creation



forthcoming: April 2018

INCOME INEQUALITY IN THE UNITED STATES, 1910-2010



Source: Piketty, 2013

Warren Buffet

"I have worked with investors for 60 years and I have yet to see anyone — not even when capital gains rates were 39.9 percent in 1976-77 — shy away from a sensible investment because of the tax rate on the potential gain. People invest to make money, and potential taxes have never scared them off. And to those who argue that higher rates hurt job creation, I would note that a net of nearly 40 million jobs were added between 1980 and 2000. You know what's happened since then: lower tax rates and far lower job creation."

And....why did capital gains fall in 1976?

And the real economy not much better!

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(54% of their earnings), with another 37% on dividends.

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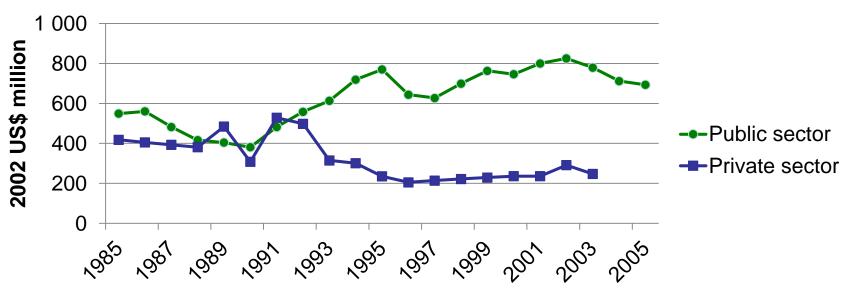
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EXXON MOBIL	MICROSOFT	IBM	CISCO SYSTEMS	PROCTER & GAMBLE
NET INCOME \$347B REPURCHASES \$207B DIVIDENDS \$80B TOTAL \$287B 83% of NI	NET INCOME \$148B REPURCHASES \$114B DIVIDENDS \$71B TOTAL \$185B 125% of NI	NET INCOME \$117B	NET INCOME	NET INCOME
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Where are energy's Bell Labs?

Renewable energy R&D investments in the U.S.

in million 2002 dollars



Source: Nemet and Kammen (2007), "U.S. energy research and development: Declining investment, increasing need, and the feasibility of expansion", *Energy Policy*, 35 (1), 746-755

"I expect to see the State...taking an ever greater responsibility for directly organizing investment' and 'I conceive, therefore, that a somewhat comprehensive socialization of investment will prove the only means of securing an approximation to full employment"

JM Keynes, 1936

Better 'deal' between public & private

- ➤ reinvesting profits (and limiting share buybacks)
- ➤ retaining golden share of IPR
- ➤ capping prices (Bayh Dole act allows it)
- ➤ negotiating conditions (generics)
- ➤ income contingent loans
- ➤ retain some equity (Tesla & Solyndra lesson)
- >% payback into an 'innovation fund'
- ➤ State investment banks

(discussed in Mazzucato, 2015; 2016)



The Entrepreneurial State: (2013) M. Mazzucato

Financing renewable energy: who is financing what and why it matters (2017), *Technological Forecasting and Social Change*, M. Mazzucato and G. Semieniuk

From Market Fixing to Market-Creating: A new framework for innovation policy (2016) *Industry and Innovation*, Vol. 23 (2), M. Mazzucato

Beyond market failures: the market creating and shaping roles of state investment banks (2016), *Journal of Economic Policy Reform*, M. Mazzucato and C. Penna

The risk-reward nexus in the innovation-inequality relationship: Who takes the risks? Who gets the rewards? (2013), *Industrial and Corporate Change*, 22:4:1093-1128, W. Lazonick & M. Mazzucato.

Mission Oriented Innovation Policy, <u>www.thersa.org/mission-oriented-innovation-policy</u>, <u>IIPP-RSA working paper M. Mazzucato</u>